110TH CONGRESS 1ST SESSION

H. R. 2343

To expand quality programs of early childhood home visitation that increase school readiness, child abuse and neglect prevention, and early identification of developmental and health delays, including potential mental health concerns, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 16, 2007

Mr. DAVIS of Illinois (for himself and Mr. Platts) introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To expand quality programs of early childhood home visitation that increase school readiness, child abuse and neglect prevention, and early identification of developmental and health delays, including potential mental health concerns, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Education Begins at
- 5 Home Act".

SEC. 2. FINDINGS AND PURPOSES.

2	(a) FINDINGS.—Congress finds that—
3	(1) the home is the first and most important
4	learning environment for children, and parents are
5	their children's first and most influential teacher;
6	(2) through parent education and family sup-
7	port, we can promote parents' ability to enhance
8	their children's development from birth until entry
9	into kindergarten thereby helping parents to prepare
10	their children for success in school;
11	(3) undiagnosed and unaddressed develop-
12	mental and health problems can impede overall child
13	development and school readiness;
14	(4) all parents deserve and can benefit from—
15	(A) research-based information regarding
16	child development;
17	(B) enrichment opportunities with their
18	children; and
19	(C) early opportunities to become involved
20	with their community and schools; and
21	(5) early childhood home visitation leads to
22	positive outcomes for children and families, including
23	readiness for school, improved child health and de-
24	velopment, positive parenting practices, and reduc-
25	tions in child maltreatment.

- 1 (b) Purposes.—The purposes of this Act are as fol-2 lows:
- 3 (1) To enable States, Indian tribes, tribal orga-4 nizations, territories, or possessions to deliver qual-5 ity programs of early childhood home visitation to 6 pregnant women and parents of children from birth 7 until entry into kindergarten in order to promote 8 positive outcomes for children and families including: 9 readiness for school, improved child health and de-10 velopment, positive parenting practices, reductions in child maltreatment, and enhanced parenting abilities 12 to support their children's optimal cognitive, lan-13 guage, social-emotional, and physical development.
 - (2) To improve Early Head Start programs carried out under section 645A of the Head Start Act (42 U.S.C. 9840a).
 - (3) To expand quality programs of early childhood home visitation so as to more effectively reach and serve families with English language learners.
 - (4) To expand quality programs of early childhood home visitation so as to more effectively reach and serve families serving in the military.
 - (5) To establish a public education and awareness campaign concerning the importance of the proper care of infants and young children.

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1	(6) To make available for parents of newborn
2	children parenting classes that convey information
3	about the importance of proper care for newborns
4	including information about symptoms of abusive
5	head and other injuries.
6	SEC. 3. DEFINITIONS.
7	In this Act:
8	(1) Eligible family.—The term "eligible
9	family' means—
10	(A) a woman who is pregnant and the fa
11	ther of the child if the father is available; or
12	(B) a parent or primary caregiver of a
13	child, including grandparents or other relatives
14	of the child, and foster parents, who are serving
15	as the primary caregiver from birth until entry
16	into kindergarten, including a noncustodial par
17	ent who has an on-going relationship with and
18	at times, provides physical care for such child
19	(2) Home visitation.—The term "home visi
20	tation" means services provided in the permanent or
21	temporary residence, or in a mutually agreed upor
22	location in the community, of the individual receiv
23	ing such services.
24	(3) Indian tribe.—The term "Indian tribe"

has the meaning given such term in section 4(e) of

- the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).
- 3 (4) Secretary.—Except as provided in section
- 4 8, the term "Secretary" means the Secretary of
- 5 Health and Human Services.
- 6 (5) STATE.—The term "State" means each of 7 the 50 States, the District of Columbia, and the
- 8 Commonwealth of Puerto Rico.

Virgin Islands.

- 9 (6) TERRITORIES AND POSSESSIONS.—The 10 term "territories and possessions" shall include 11 American Samoa, the Commonwealth of the North-12 ern Mariana Islands, Guam, and the United States
- 14 (7) TRIBAL ORGANIZATION.—The term "tribal organization" has the meaning given the term in section 4(l) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b).
- 18 SEC. 4. GRANTS FOR EARLY CHILDHOOD HOME VISITA-19 TION.
- 20 (a) Authorization.—The Secretary, in consultation
- 21 with the Secretary of Education, shall make grants to
- 22 States, Indian tribes, tribal organizations, territories and
- 23 possessions to enable States, Indian tribes, tribal organi-
- 24 zations, territories and possessions to establish or expand
- 25 quality programs of early childhood home visitation as

1	specified under subsection (f). Each grant shall consist of
2	the allotment determined under subsection (b).
3	(b) Determination of Reservations; Amount of
4	ALLOTMENTS; AUTHORIZATION OF APPROPRIATIONS.—
5	(1) Reservations from appropriations.—
6	From the total amount made available to carry out
7	this section for a fiscal year, the Secretary shall re-
8	serve—
9	(A) 3 percent for an independent evalua-
10	tion of the activities carried out under this Act,
11	as specified in section 8;
12	(B) not more than 3 percent for Federal
13	administrative costs;
14	(C) not more than 2 percent of the funds
15	appropriated for any fiscal year for payments to
16	Indian tribes or tribal organizations with an ap-
17	proved application under this section;
18	(D) not more than $\frac{1}{2}$ of 1 percent of the
19	funds appropriated for any fiscal year for pay-
20	ments to territories and possessions with an ap-
21	proved application under this section; and
22	(E) 2 percent for training and technical
23	assistance for States.
24	(2) State allotments for early child-
25	HOOD HOME VISITATION.—

- (A) IN GENERAL.—In accordance with subparagraph (B), the Secretary shall allot among each of the eligible States the total amount made available to carry out this section for any fiscal year and not reserved under paragraph (1), to carry out early childhood home visitation in accordance with this section.
 - (B) Determination of state allotments.—The Secretary shall allot the amount made available under subparagraph (A) for a fiscal year among the eligible States in proportion to the number of children, aged from birth to 5 years, who reside within the State, compared to the number of such individuals who reside in all such States for that fiscal year.

(3) Payments to tribes and territories.—

- (A) Out of the funds reserved under paragraph (1)(A), the Secretary shall provide funds to each Indian tribe or tribal organization with an approved application under this section in accordance with the respective needs described in that application.
- (B) Out of the funds reserved under paragraph (1)(B), the Secretary shall provide funds to each territory or possession with an approved

1	application under this section in accordance
2	with the respective needs described in that ap-
3	plication.

- (4) Applications of Indian Tribes, Tribal organizations, territories, or possessions.—
 - (A) Subject to subparagraph (B) the Secretary shall approve an application of an Indian tribe, tribal organization, territory, or possession based on the quality of the application.
 - (B) The Secretary may exempt an application submitted by an Indian tribe, tribal organization, territory, or possession from any requirement of this section that the secretary determines would be inappropriate to apply taking into account the resources, needs, and other circumstances of the indian tribe, tribal organization territory, or possession with the exception of the provision of quality early childhood home visitation as outlined in section (5)(f)(1), reporting requirements detailed in paragraphs (1) and (3) of section 5(h), and participation in the independent evaluation outlined in section 9.
- (5) AUTHORIZATION OF APPROPRIATIONS.—
 There is authorized to be appropriated to carry out

- this section \$400,000,000 for the period of fiscal years 2008 through 2010.
- 3 (c) Grant Applications.—A State, Indian tribe,
- 4 tribal organization, territory, or possession that desires to
- 5 receive a grant under this section shall submit an applica-
- 6 tion to the Secretary at such time, in such manner, and
- 7 containing such information as the Secretary may require.
- 8 The application shall contain the following information:
- 9 (1) An assurance that the Governor of the
- 10 State has designated a lead State agency, such as
- 11 the State educational agency or the State health and
- human services agency, to carry out the activities
- under this section.
- 14 (2) An assurance that the State will reserve 3
- percent of such grant for evaluation and will partici-
- pate in the independent evaluation under section 9.
- 17 (3) An assurance that the State will reserve 10
- percent of the grant funds for training and technical
- assistance of staff of programs of early childhood
- 20 home visitation.
- 21 (4) An assurance that the State will authorize
- child care resource and referral agencies to refer
- parents seeking home visitation services.
- 24 (5) The results of a statewide needs assessment
- 25 that describes—

1	(A) the quality and capacity of existing
2	programs of early childhood home visitation in
3	the State;
4	(B) the number and types of eligible fami-
5	lies who are receiving services under such pro-
6	grams; and
7	(C) the gaps in early childhood home visi-
8	tation in the State.
9	(6) A State plan containing the following:
10	(A) A description of the State's strategy to
11	establish or expand quality programs of early
12	childhood home visitation to serve all eligible
13	families in the State.
14	(B) A description of the quality programs
15	of early childhood home visitation that will be
16	supported by a grant under this section.
17	(C) A description of how the proposed pro-
18	gram of early childhood home visitation will
19	promote positive parenting skills and children's
20	early learning and development.
21	(D) A description of how the proposed pro-
22	gram of early childhood home visitation will in-
23	corporate the authorized activities described in

subsection (f).

1	(E) How the lead State agency will build
2	on and promote coordination among existing
3	programs of early childhood home visitation in
4	an effort to promote an array of home visitation
5	that ensures more eligible families are being
6	served and are getting the most appropriate
7	services to meet their needs.
8	(F) How the lead State agency will pro-
9	mote collaboration among a broad range of
10	child-serving programs, including—
11	(i) early childhood home visitation
12	programs;
13	(ii) early childhood care and education
14	programs;
15	(iii) early childhood intervention pro-
16	grams;
17	(iv) child abuse prevention and treat-
18	ment programs;
19	(v) Medicaid and State Children's
20	Health Insurance programs;
21	(vi) nutrition assistance programs;
22	(vii) substance abuse and mental
23	health prevention and treatment programs;
24	(viii) domestic and family violence
25	prevention programs;

1	(ix) child support enforcement pro-
2	grams;
3	(x) workforce development programs;
4	(xi) the State Temporary Assistance
5	to Needy Families program; and
6	(xii) other child-serving programs in
7	the State in order to facilitate the coordi-
8	nated delivery of services for eligible fami-
9	lies.
10	(G) How the lead State agency will provide
11	training and technical assistance to staff of pro-
12	grams of early childhood home visitation in-
13	volved in activities under this section to more
14	effectively meet the needs of the eligible families
15	served, with sensitivity to cultural variations in
16	parenting norms and attitudes toward formal
17	support services.
18	(H) How the lead State agency will evalu-
19	ate the activities supported under this section in
20	order to assess outcomes related to the en-
21	hancement of—
22	(i) parent knowledge of early learning
23	and development;

1	(ii) child health, cognitive, language,
2	social-emotional, and physical development
3	indicators;
4	(iii) child maltreatment indicators for
5	child abuse and neglect prevention;
6	(iv) school readiness indicators; and
7	(v) links to community services.
8	(I) A description of how the lead State
9	agency will ensure that the home visitation pro-
10	grams will conduct outreach activities to target
11	both mothers and fathers, and increase father
12	involvement where appropriate.
13	(J) A description of how the lead State
14	agency will increase home visitation programs
15	participation rates for fathers.
16	(K) A description of how the lead State
17	agency will ensure that services are made avail-
18	able under the program to grandparents, other
19	relatives or foster parents, of a child from birth
20	through age 5 who serve as the primary care-
21	giver of the child.
22	(L) Such other information as the Sec-
23	retary may require.
24	(d) Approval of Applications.—

(1) IN GENERAL.—The Secretary shall approve 1 2 an application under this section based on the rec-3 ommendations of a peer review panel, as described in paragraph (2). The panel shall recommend appli-5 cants to the Secretary based on the quality of their 6 applications. In addition to ensuring that the appli-7 cation is complete, the panel shall consider the qual-8 ity of the needs assessment, described in subsection 9 (c)(5); the quality of the programs to be funded by 10 the grant, described in subsection (c)(6)(B) and the 11 quality of the plan for collaboration described in 12 subsections (c)(6)(E) and (c)(6)(F). In assessing the 13 quality of the programs to be funded, the panel shall 14 give consideration to recommending some applicants 15 that will fund programs that incorporate comparison 16 or control groups in their service delivery model, rec-17 ognizing that not all quality programs will be able 18 to do so but that having some such programs would 19 contribute to the evaluations required in subsection 20 (c)(6)(H) and section 9.

- (2) PEER REVIEW PANEL.—The peer review panel shall include not less than—
- 23 (A) 3 individuals who are experts in the 24 field of home visitation;

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1	(B) 2 individuals who are experts in early
2	childhood development;
3	(C) 1 individual with expertise imple-
4	menting a statewide program of early childhood
5	home visitation;
6	(D) 1 individual who is a board certified
7	pediatrician or a developmental pediatrician;
8	and
9	(E) 1 individual with experience in admin-
10	istering public or private (including community-
11	based) child maltreatment prevention programs.
12	(e) Duration of Grants.—Grants made under this
13	section shall be for a period of no more than 3 years.
14	(f) State Uses of Funds.—Each State that re-
15	ceives a grant under this section shall—
16	(1) provide to as many eligible families in the
17	State as practicable, voluntary early childhood home
18	visitation, on not less frequently than a monthly
19	basis with greater frequency of services for those eli-
20	gible families identified with additional needs,
21	through the implementation of quality programs of
22	early childhood home visitation that—
23	(A) adopts a clear, consistent model that is
24	grounded in empirically-based knowledge re-

1	lated to home visiting and linked to program-
2	determined outcomes;
3	(B) employs well-trained and competent
4	staff, as demonstrated by education or training,
5	and the provision of ongoing and specific train-
6	ing on the model being delivered;
7	(C) maintains high quality supervision to
8	establish home visitor competencies;
9	(D) shows strong organizational capacity
10	to implement the program involved;
11	(E) establishes appropriate linkages and
12	referral networks to other community resources
13	and supports;
14	(F) monitors fidelity of program implemen-
15	tation to assure that services are delivered ac-
16	cording to the specified model;
17	(G) establishes procedures to ensure par-
18	ticipation of fathers, where safe and appro-
19	priate;
20	(H) are research-based, that provides par-
21	ents with—
22	(i) knowledge of age appropriate child
23	development in cognitive, language, social-
24	emotional, and motor domains;

1	(ii) knowledge of realistic expectations
2	of age-appropriate child behaviors;
3	(iii) knowledge of health and wellness
4	issues for children and parents;
5	(iv) modeling, consulting, and coach-
6	ing on parenting practices;
7	(v) skills to interact with their child to
8	enhance age-appropriate development;
9	(vi) skills to recognize and seek help
10	for issues related to health, developmental
11	delays, and social, emotional, and behav-
12	ioral skills;
13	(vii) activities designed to help par-
14	ents become full partners in the education
15	of their children; and
16	(viii) relevant information, consistent
17	with State child welfare agency training,
18	concerning child welfare and protective
19	services resources if appropriate;
20	(I) ascertains what health and develop-
21	mental services the family receives and work
22	with these providers to eliminate gaps in service
23	by offering annual health, vision, hearing, and
24	developmental screening for children from birth

1	to entry into kindergarten, when not otherwise
2	provided;
3	(J) provides referrals for eligible families,
4	as needed, to additional resources available in
5	the community, such as center-based early edu-
6	cation programs, child care services, health or
7	mental health services, family literacy pro-
8	grams, employment agencies, social services, fa-
9	therhood programs, and child care resource and
10	referral agencies; and
11	(K) offers group meetings (at program dis-
12	cretion) for eligible families that—
13	(i) further enhance the information,
14	activities, and skill-building addressed dur-
15	ing home visitation; and
16	(ii) offer opportunities for parents to
17	meet with and support each other.
18	(2) reserve 10 percent of the grant funds to
19	provide training and technical assistance, directly or
20	through contract, to early childhood home visitation
21	and early childhood care and education staff relating
22	to—
23	(A) effective methods of implementing par-
24	ent education, conducting home visiting, and
25	promoting quality early childhood development;

1	(B) the relationship of health and well-
2	being of pregnant women to prenatal and early
3	childhood development;
4	(C) early childhood development with re-
5	spect to children from birth until entry into kin-
6	dergarten;
7	(D) methods to help parents promote
8	emergent literacy in their children from birth
9	until entry into kindergarten;
10	(E) health, vision, hearing, and develop-
11	mental screenings;
12	(F) strategies for helping eligible families
13	with special needs or those eligible families cop-
14	ing with crisis;
15	(G) recruiting, supervising, and retaining
16	qualified staff;
17	(H) increasing services for underserved
18	populations;
19	(I) methods to help parents effectively re-
20	spond to their children's needs and behaviors;
21	(J) implementation of ongoing program
22	quality improvement and evaluation of activities
23	and outcomes;
24	(K) relevant issues related to child welfare
25	and protective services, with information pro-

1	vided being consistent with state child welfare
2	agency training;
3	(L) effective methods of successfully en-
4	gaging fathers in programs for parents; and
5	(M) the relationship of father involvement
6	to the health and well-being of pregnant women
7	and to prenatal and early childhood develop-
8	ment;
9	(3) ensure collaboration among child-serving
10	programs through an existing or created State-level
11	early childhood coordinating body that meets regu-
12	larly to address policy and implementation issues
13	that will improve the coordination of a range of serv-
14	ices for children and families, especially those receiv-
15	ing home visitation services, and such coordinating
16	body shall include—
17	(A) representatives from quality programs
18	of early childhood home visitation;
19	(B) representatives from early childhood
20	education and care programs, including the
21	state agency responsible for administering the
22	Child Care and Development Block Grant, the
23	State Head Start collaboration director, the
24	State child care resource and referral office,

1	and representatives from State Head Start As-
2	sociations;
3	(C) representatives of early intervention
4	programs, such as the State official responsible
5	for carrying out activities under part C of the
6	Individuals with Disabilities Education Act (20
7	U.S.C. 1431 et seq.) and the State official re-
8	sponsible for carrying out activities under sec
9	tion 619 of the Individuals with Disabilities
10	Education Act (20 U.S.C. 1419);
11	(D) representatives from child welfare pro-
12	grams, including the State agency responsible
13	for carrying out the plan under section 106 or
14	the Child Abuse Prevention and Treatment Act
15	(42 U.S.C. 5106 et seq.) and the State agency
16	responsible for administering titles IV-B and
17	IV-E of the Social Security Act;
18	(E) representatives from children's health
19	insurance programs, including the State agency
20	administering titles XIX and XXI of the Socia
21	Security Act;
22	(F) representatives from nutrition pro-
23	grams, such as Food Stamps (7 U.S.C. 2011 et
24	seq.), Special Supplemental Nutrition Program

for Women Infants and Children (42 U.S.C.

1	1786) and the Child and Adult Care Food Pro-
2	gram (42 U.S.C. 1766);
3	(G) representatives from substance abuse
4	and mental health prevention and treatment
5	programs, including the State agency respon-
6	sible for administering the Substance Abuse
7	Prevention and Treatment Block Grant (42
8	U.S.C. 300x-21 et seq.) and the State agency
9	responsible for administering the Mental Health
10	Services Block Grant (42 U.S.C. 300x-1 et
11	seq.);
12	(H) representatives from domestic and
13	family violence prevention programs;
14	(I) representatives from the State child
15	support enforcement program responsible for
16	administering title IV-D of the Social Security
17	Act;
18	(J) representatives from workforce develop-
19	ment programs, including the State-level and
20	local Workforce Investment Boards (20 U.S.C.
21	9201 et seq.);
22	(K) representatives from the State Tem-
23	porary Assistance for Needy Families program
24	administering title IV-A of the Social Security
25	Δct .

1	(L) representatives of other child-serving
2	programs, including the State agency respon-
3	sible for administering title XX of the Social
4	Security Act; and
5	(M) a board certified pediatrician or a de-
6	velopmental pediatrician; and
7	(4) not expend more than 5 percent of the
8	amount of grant funds received under this section
9	for the administration of the grant, including plan-
10	ning, administration, and annual reporting.
11	(g) Maintenance of Effort.—A State is entitled
12	to receive its full allotment of funds under this section for
13	any fiscal year if the Secretary finds that the aggregate
14	expenditures within the State for quality programs of
15	early childhood home visitation for the fiscal year pre-
16	ceding the fiscal year for which the determination is made
17	was not less than 100 percent of such aggregate expendi-
18	tures for the second fiscal year preceding the fiscal year
19	for which the determination is made.
20	(h) REPORTING REQUIREMENTS.—Each State that
21	receives a grant under this section shall submit an annual
22	report to the Secretary regarding the State's progress in
23	addressing the purposes of this Act. Such report shall in-
24	clude, at a minimum, a description of—

1	(1) actual service delivery provided under the
2	grant including—
3	(A) program characteristics including de-
4	scriptive information on the service model used
5	and actual program performance;
6	(B) provider characteristics including staff
7	qualifications, work experience, and demo-
8	graphic characteristics; and
9	(C) recipient characteristics including
10	number, demographic characteristics, and fam-
11	ily retention;
12	(2) recipient outcomes that are consistent with
13	program goals including, where appropriate given
14	the program being evaluated—
15	(A) parent knowledge of early learning and
16	development;
17	(B) child health cognitive, language, social-
18	emotional, and physical developmental indica-
19	tors;
20	(C) child maltreatment indicators, for child
21	abuse and neglect prevention;
22	(D) school readiness indicators; and
23	(E) links to community services;

1	(3) the research-based instruction, materials,
2	and activities being used in the activities funded
3	under the grant;
4	(4) the effectiveness of the training and ongoing
5	professional development provided—
6	(A) to staff supported under the grant;
7	and
8	(B) to the broader early childhood commu-
9	nity;
10	(5) beginning at the end of the second year of
11	the grant, the results of evaluations described in
12	subsection $(c)(6)(H)$; and
13	(6) the annual program implementation costs,
14	including the cost for each family served under the
15	program.
16	SEC. 5. STRENGTHENING EARLY HEAD START HOME VISI-
17	TATION.
18	Section 645A of the Head Start Act (42 U.S.C.
19	9840a) is amended—
20	(1) in subsection (b)—
21	(A) in paragraph (4), by striking "provide
22	services to parents to support their role as par-
23	ents" and inserting "provide additional services
24	to parents to support their role as parents (in-
25	cluding training in parenting skills, basic child

1	development, and sensitivity to cultural vari-
2	ations in parenting norms and attitudes toward
3	formal supports)";
4	(B) in paragraph (5)—
5	(i) by inserting "(including home-
6	based services)" after "with services"; and
7	(ii) by inserting ", and family support
8	services" after "health services";
9	(C) by redesignating paragraphs (7), (8),
10	and (9) as paragraphs (9), (10), and (11), re-
11	spectively; and
12	(D) by inserting after paragraph (6) the
13	following:
14	"(7) develop and implement a systematic proce-
15	dure for transitioning children and parents from an
16	Early Head Start program into a Head Start pro-
17	gram or another local early childhood education pro-
18	gram;
19	"(8) establish channels of communication be-
20	tween staff of Early Head Start programs and staff
21	of Head Start programs or other local early child-
22	hood education programs, to facilitate the coordina-
23	tion of programs;";
24	(2) in subsection (g)(2)(B), by striking clause
25	(iv) and inserting the following:

1	"(iv) providing professional develop-
2	ment and personnel enhancement activi-
3	ties, including the provision of funds to re-
4	cipients of grants under subsection (a), re-
5	lating to effective methods of implementing
6	parent education, conducting home vis-
7	iting, and promoting quality early child-
8	hood development."; and
9	(3) by adding at the end the following:
10	"(h) Staff Qualifications and Development.—
11	"(1) Home visitor staff.—
12	"(A) STANDARDS.—In order to further en-
13	hance the quality of home visiting services pro-
14	vided to families of children participating in
15	home-based, center-based, or combination pro-
16	gram options under this subchapter, the Sec-
17	retary shall establish standards for training,
18	qualifications, and the conduct of home visits
19	for home visitor staff in Early Head Start pro-
20	grams.
21	"(B) Contents.—The standards for
22	training, qualifications, and the conduct of
23	home visits shall include content related to—
24	"(i) structured child-focused home vis-
25	iting that promotes parents' ability to sup-

1	port the child's cognitive, social, emotional,
2	and physical development;
3	"(ii) effective strengths-based parent
4	education, including methods to encourage
5	parents as their child's first teachers;
6	"(iii) early childhood development
7	with respect to children from birth through
8	age 3;
9	"(iv) methods to help parents promote
10	emergent literacy in their children from
11	birth through age 3;
12	"(v) ascertaining what health and de-
13	velopmental services the family receives
14	and working with these providers to elimi-
15	nate gaps in service by offering annual
16	health, vision, hearing, and developmental
17	screening for children from birth to entry
18	into kindergarten, when needed;
19	"(vi) strategies for helping families
20	coping with crisis; and
21	"(vii) the relationship of health and
22	well-being of pregnant women to prenatal
23	and early child development.".

1	SEC. 6. TARGETED GRANTS FOR EARLY CHILDHOOD HOME
2	VISITATION FOR FAMILIES WITH ENGLISH
3	LANGUAGE LEARNERS.
4	(a) In General.—The Secretary, in consultation
5	with the Secretary of Education, shall make grants, on
6	a competitive basis, to eligible applicants to enable such
7	applicants to support and expand local efforts to deliver
8	services under quality programs of early childhood home
9	visitation to eligible families with English language learn-
10	ers.
11	(b) ELIGIBLE APPLICANT.—In this section, the term
12	"eligible applicant" means—
13	(1) 1 or more local educational agencies (as de-
14	fined in section 9101 of the Elementary and Sec-
15	ondary Education Act of 1965 (20 U.S.C. 7801));
16	and
17	(2) 1 or more public or private community-
18	based organizations or agencies that serve eligible
19	families and are capable of establishing and imple-
20	menting programs of early childhood home visita-
21	tion.
22	(c) APPLICATIONS.—An eligible applicant that de-
23	sires to receive a grant under this section shall submit an
24	application to the Secretary at such time, in such manner,
25	and containing such information as the Secretary may re-
26	quire. The application shall include a description of—

1	(1) the results of a communitywide needs as
2	sessment that describes—
3	(A) community demographics dem-
4	onstrating the need for outreach and services to
5	eligible families with English language learners
6	(B) the quality and capacity of existing
7	programs of early childhood home visitation for
8	eligible families with English language learners
9	in the community;
10	(C) the gaps in programs of early child-
11	hood home visitation for eligible families with
12	English language learners in the community
13	and
14	(D) the type of program of early childhood
15	home visitation necessary to address the gaps
16	identified;
17	(2) the program of early childhood home visita-
18	tion that will be supported by the grant under this
19	section;
20	(3) how the proposed program of early child-
21	hood home visitation will promote positive parenting
22	skills and children's early learning and development
23	(4) how the proposed program of early child-
24	hood home visitation will incorporate the authorized
25	activities described in subsection (f);

- (5) how services provided through a grant under this section will use materials that are geared toward eligible families with English language learners;
 - (6) how the activities under this section will build on and promote coordination among existing programs of early childhood home visitation, if such programs exist in the community, in an effort to promote an array of home visitation that ensures more eligible families with English language learners are being served and are getting the most appropriate services to meet their needs;
 - (7) how the program will ensure that—
 - (A) eligible families with English language learners are linked to schools; and
 - (B) the activities under this section will support the preparation of children for school;
 - (8) how channels of communication will be established between staff of programs of early child-hood home visitation and staff of other early child-hood education programs, such as Head Start programs carried out under the Head Start Act (42 U.S.C. 9831 et seq.) and Early Head Start programs carried out under section 645A of such Act, preschool programs, and child care programs, to fa-

1	cilitate the coordination of services for eligible fami-
2	lies with English language learners;
3	(9) how eligible families with English language
4	learners will be recruited and retained to receive
5	services under this section;
6	(10) how training and technical assistance will
7	help the staff of programs of early childhood home
8	visitation involved in activities under this section to
9	more effectively serve eligible families with English
10	language learners;
11	(11) how the eligible applicant will evaluate the
12	activities supported under this section in order to
13	demonstrate outcomes related to the—
14	(A) increase in number of eligible families
15	with English language learners served by pro-
16	grams of early childhood home visitation;
17	(B) enhancement of participating parents
18	parental knowledge of early learning and devel-
19	opment;
20	(C) enhancement of positive parenting
21	practices related to early learning and develop-
22	ment; and
23	(D) enhancement of children's cognitive
24	language, social-emotional, and physical devel-
25	opment;

1	(12) how the proposed program will conduct
2	outreach activities to target both mothers and fa-
3	thers and increase father involvement where safe
4	and appropriate; and
5	(13) such other information as the Secretary
6	may require.
7	(d) APPROVAL OF APPLICATIONS.—
8	(1) In General.—The Secretary shall select
9	applicants for funding under this section based on
10	the quality of the applications and the recommenda-
11	tions of a peer review panel, as described in para-
12	graph (2).
13	(2) Peer review Panel.—The peer review
14	panel shall include not less than—
15	(A) 2 individuals who are experts in the
16	field of home visitation;
17	(B) 2 individuals who are experts in early
18	childhood development;
19	(C) 2 individuals who are experts in serv-
20	ing eligible families with English language
21	learners;
22	(D) 1 individual who is a board certified
23	pediatrician or a developmental pediatrician;
24	and

1	(E) 1 individual with expertise in admin-
2	istering public or private (including community-
3	based) child maltreatment prevention programs.
4	(e) Duration of Grants.—Grants made under this
5	section shall be for a period of no more than 3 years.
6	(f) Authorized Activities.—Each eligible appli-
7	cant that receives a grant under this section shall carry
8	out the following activities:
9	(1) Providing to as many eligible families with
10	English language learners as practicable, voluntary
11	early childhood home visitation, on not less fre-
12	quently than a monthly basis, through the imple-
13	mentation of quality programs of early childhood
14	home visitation that are research-based that provide
15	parents with—
16	(A) knowledge of age appropriate child de-
17	velopment in cognitive, language, social-emo-
18	tional, and motor domains;
19	(B) knowledge of realistic expectations of
20	age-appropriate child behaviors;
21	(C) knowledge of health and wellness
22	issues for children and parents;
23	(D) modeling, consulting, and coaching on
24	parenting practices;

(E) skills to interact with their child to en-
hance age-appropriate development;
(F) skills to recognize and seek help for
issues related to health, developmental delays
and social, emotional, and behavioral skills; and
(G) activities designed to help parents be-
come full partners in the education of their chil-
dren.
(2) Ascertaining what health and developmenta
services the family receives and working with these
providers to eliminate gaps in service by offering an-
nual health, vision, hearing, and developmental
screening for children from birth to entry into kin-
dergarten, when not otherwise provided.
(3) Providing referrals for participating eligible
families with English language learners, as needed
to additional resources available in the community
such as center-based early education programs, child
care services, health or mental health services, fam-
ily literacy programs, employment agencies, social
services, and child care resource and referral agen-
cies.
(4) Offering group meetings (at program dis-

cretion), on not less frequently than a monthly basis,

1	for eligible families with English language learners
2	that—
3	(A) further enhance the information, ac-
4	tivities, and skill-building addressed during
5	home visitation;
6	(B) offer opportunities for parents to meet
7	with and support each other; and
8	(C) address challenges facing eligible fami-
9	lies with English language learners.
10	(5) Providing training and technical assistance
11	to early childhood home visitation and early child-
12	hood care and education staff relating to—
13	(A) effective service to eligible families
14	with English language learners, including skills
15	to address challenges facing English language
16	learners;
17	(B) effective methods of implementing par-
18	ent education, conducting home visiting, and
19	promoting quality early childhood development,
20	with sensitivity to cultural variations in par-
21	enting norms and attitudes toward formal sup-
22	port services;
23	(C) the relationship of health and well-
24	being of pregnant women to prenatal and early
25	child development;

1	(D) early childhood development with re-
2	spect to children from birth until entry into kin-
3	dergarten;
4	(E) methods to help parents promote
5	emergent literacy in their children from birth
6	until entry into kindergarten;
7	(F) implementing strategies for helping eli-
8	gible families with English language learners
9	coping with a crisis;
10	(G) recruiting, supervising, and retaining
11	qualified staff;
12	(H) increasing services for underserved eli-
13	gible families with English language learners;
14	(I) methods to help parents effectively re-
15	spond to their children's needs and behaviors;
16	(J) implementation of ongoing program
17	quality improvement and evaluation of activities
18	and outcomes; and
19	(K) the relationship of father involvement
20	to the health and well-being of pregnant women
21	and to prenatal and early childhood develop-
22	ment.
23	(6) Coordinating existing programs of early
24	childhood home visitation in order to effectively and

1	efficiently meet the needs of more eligible families
2	with English language learners.
3	(g) Reporting Requirements.—Each applicant
4	that receives a grant under this section to carry out a pro-
5	gram shall submit an annual report to the Secretary re-
6	garding the progress of such program in addressing the
7	purposes of this Act. Such report shall include, at a min-
8	imum, a description of—
9	(1) actual service delivery provided under the
10	grant including—
11	(A) program characteristics including de-
12	scriptive information on the service model used
13	and actual program performance;
14	(B) provider characteristics including staff
15	qualifications, work experience, and demo-
16	graphic characteristics;
17	(C) recipient characteristics including
18	number, demographic characteristics, and fam-
19	ily retention; and
20	(D) an estimate of annual program imple-
21	mentation costs;
22	(2) recipient outcomes that are consistent with
23	program goals including, where appropriate given
24	the program being evaluated—
25	(A) parental practices;

1	(B) child health and development indica-
2	tors;
3	(C) child maltreatment indicators;
4	(D) school readiness indicators; and
5	(E) links to community services;
6	(3) the research-based instruction, materials,
7	and activities being used in the activities funded
8	under the grant; and
9	(4) the effectiveness of the training and ongoing
10	professional development provided—
11	(A) to staff supported under the grant;
12	and
13	(B) to the broader early childhood commu-
14	nity.
15	(h) Supplement Not Supplant.—Grant funds
16	provided under this section shall be used to supplement,
17	and not supplant, Federal and non-Federal funds available
18	for carrying out the activities described in this section.
19	(i) AUTHORIZATION OF APPROPRIATIONS.—There is
20	authorized to be appropriated to carry out this section
21	\$50,000,000 for the period of fiscal years 2008 through
22	2010.

SEC. 7. TARGETED GRANTS FOR EARLY CHILDHOOD HOME

- 2 VISITATION FOR MILITARY FAMILIES. 3 (a) In General.—The Secretary of Defense, in consultation with the Secretary of Education and the Sec-4 5 retary of Health and Human Services, shall make grants, on a competitive basis, to eligible applicants to enable such 6 7 applicants to support and expand efforts to deliver services under quality programs of early childhood home visitation 9 to eligible families with a family member in the Armed Forces. 10 (b) ELIGIBLE APPLICANT.—In this section, the term
- 11 "eligible applicant" means any of the following: 12
- 13 (1) A local educational agency that receives 14 payments under title VIII of the Elementary and 15 Secondary Education Act of 1965 (20 U.S.C. 7701 16 et seq.).
- 17 (2) A school of the defense dependents' edu-18 cation system under the Defense Dependents' Edu-19 cation Act of 1978 (20 U.S.C. 921 et seq.).
- 20 (3) A school established under section 2164 of 21 title 10, United States Code.
- 22 (4) A community-based organization serving 23 families with a family member in the Armed Forces.
- 24 (c) APPLICATIONS.—An eligible applicant that desires to receive a grant under this section shall submit an application to the Secretary of Defense at such time, in 26

1	such manner, and containing such information as the Sec-
2	retary of Defense may require. The application shall in-
3	clude a description of—
4	(1) the results of a communitywide needs as-
5	sessment that describes—
6	(A) community demographics dem-
7	onstrating the need for outreach and services to
8	eligible families with a family member in the
9	Armed Forces;
10	(B) the quality and capacity of existing
11	programs of early childhood home visitation for
12	eligible families with a family member in the
13	Armed Forces;
14	(C) the gaps in programs of early child-
15	hood home visitation for eligible families with a
16	family member in the Armed Forces; and
17	(D) the type of program of early childhood
18	home visitation necessary to address the gaps
19	identified;
20	(2) the program of early childhood home visita-
21	tion that will be supported by the grant under this
22	section;
23	(3) how the proposed program of early child-
24	hood home visitation will promote positive parenting
25	skills and children's early learning and development;

- 1 (4) how the proposed program of early child-2 hood home visitation will incorporate the authorized 3 activities described in subsection (f);
 - (5) how services provided through a grant under this section will use materials that are geared toward eligible families with a family member in the Armed Forces;
 - (6) how the activities under this section will build on and promote coordination with existing programs of early childhood home visitation, if such programs exist in the community, in an effort to promote an array of home visitation that ensures more eligible families with a family member in the Armed Forces are being served and are getting the most appropriate services to meet their needs;

(7) how the program will ensure that—

- (A) eligible families with a family member in the Armed Forces are linked to schools; and
- (B) the activities under this section will support the preparation of children for school;
- (8) how channels of communication will be established between staff of programs of early child-hood home visitation and staff of other early child-hood education programs, such as Head Start programs carried out under the Head Start Act (42)

1	U.S.C. 9831 et seq.) and Early Head Start pro-
2	grams carried out under section 645A of such Act,
3	preschool programs, family support programs, and
4	child care programs, to facilitate the coordination of
5	services for eligible families with a family member in
6	the Armed Forces;
7	(9) how eligible families with a family member
8	in the Armed Forces will be recruited and retained
9	to receive services under this section;
10	(10) how training and technical assistance will
11	help staff of programs of early childhood home visi-
12	tation involved in activities under this section to
13	more effectively serve eligible families with a family
14	member in the Armed Forces;
15	(11) how the eligible applicant will evaluate the
16	activities supported under this section in order to
17	demonstrate outcomes related to the—
18	(A) increase in number of eligible families
19	with a family member in the Armed Forces
20	served by programs of early childhood home vis-
21	itation;
22	(B) enhancement of participating parents'

knowledge of early learning and development;

1	(C) enhancement of positive parenting
2	practices related to early learning and develop-
3	ment; and
4	(D) enhancement of children's cognitive
5	language, social-emotional, and physical devel-
6	opment;
7	(12) how the proposed program will conduct
8	outreach activities to target both mothers and fa-
9	thers and increase father involvement where safe
10	and appropriate; and
11	(13) such other information as the Secretary of
12	Defense may require.
13	(d) Approval of Local Applications.—
14	(1) In general.—The Secretary of Defense
15	shall select applicants for funding under this section
16	based on the quality of the applications and the rec-
17	ommendations of a peer review panel, as described
18	in paragraph (2).
19	(2) Peer review Panel.—The peer review
20	panel shall include not less than—
21	(A) 2 individuals who are experts in the
22	field of home visitation;
23	(B) 2 individuals who are experts in early
24	childhood development;

1	(C) 2 individuals who are experts in family
2	support for military families;
3	(D) 1 individual who is a board certified
4	pediatrician or developmental pediatrician; and
5	(E) 1 individual with expertise in admin-
6	istering public or private (including community-
7	based) child maltreatment prevention programs.
8	(e) Duration of Grants.—Grants made under this
9	section shall be for a period of no more than 3 years.
10	(f) Authorized Activities.—Each eligible appli-
11	cant that receives a grant under this section shall carry
12	out the following activities:
13	(1) Providing to as many eligible families with
14	a family member in the Armed Forces as prac-
15	ticable, voluntary early childhood home visitation, on
16	not less frequently than a monthly basis, through
17	the implementation of quality programs of early
18	childhood home visitation that are research-based
19	and that provide parents with—
20	(A) knowledge of age appropriate child de-
21	velopment in cognitive, language, social-emo-
22	tional, and motor domains;
23	(B) knowledge of realistic expectations of
24	age-appropriate child behaviors:

1	(C) knowledge of health and wellness
2	issues for children and parents;
3	(D) modeling, consulting, and coaching on
4	parenting practices;
5	(E) skills to interact with their child to en-
6	hance age-appropriate development;
7	(F) skills to recognize and seek help for
8	issues related to health, developmental delays,
9	and social, emotional, and behavioral skills; and
10	(G) activities designed to help parents be-
11	come full partners in the education of their chil-
12	dren.
13	(2) Ascertaining what health and developmental
14	services the family receives and working with these
15	providers to eliminate gaps in service by offering an-
16	nual health, vision, hearing, and developmental
17	screening for children from birth to entry into kin-
18	dergarten, when not otherwise provided.
19	(3) Providing referrals for participating eligible
20	families with a family member in the Armed Forces,
21	as needed, to additional resources available in the
22	community, such as center-based early education
23	programs, child care services, health or mental

health services, family literacy programs, employ-

1	ment agencies, social services, and child care re-
2	source and referral agencies.
3	(4) Offering group meetings (at program dis-
4	cretion), on not less frequently than a monthly basis,
5	for eligible families with a family member in the
6	Armed Forces that—
7	(A) further enhance the information, ac-
8	tivities, and skill-building addressed during
9	home visitation;
10	(B) offer opportunities for parents to meet
11	with and support each other; and
12	(C) address challenges facing eligible fami-
13	lies with a family member in the Armed Forces.
14	(5) Providing training and technical assistance
15	to early childhood home visitation and early child-
16	hood care and education staff relating to—
17	(A) effective service to eligible families
18	with a family member in the Armed Forces;
19	(B) effective methods of implementing par-
20	ent education, conducting home visiting, and
21	promoting quality early childhood development,
22	with sensitivity to cultural variations in par-
23	enting norms and attitudes toward formal sup-
24	port services;

1	(C) the relationship of health and well-
2	being of pregnant women to prenatal and early
3	child development;
4	(D) early childhood development with re-
5	spect to children from birth until entry into kin-
6	dergarten;
7	(E) methods to help parents promote
8	emergent literacy in their children from birth
9	until entry into kindergarten;
10	(F) implementing strategies for helping eli-
11	gible families with a family member in the
12	Armed Forces coping with crisis;
13	(G) recruiting, supervising, and retaining
14	qualified staff;
15	(H) increasing services for underserved eli-
16	gible families with a family member in the
17	Armed Forces;
18	(I) methods to help parents effectively re-
19	spond to their children's needs and behaviors;
20	(J) implementation of ongoing program
21	quality improvement and evaluation of activities
22	and outcomes; and
23	(K) the relationship of father involvement
24	to the health and well-being of pregnant women

1	and to prenatal and early childhood develop-
2	ment.
3	(6) Coordinating existing programs of early
4	childhood home visitation in order to effectively and
5	efficiently meet the needs of more eligible families
6	with a family member in the Armed Forces.
7	(g) Reporting Requirements.—Each applicant
8	that receives a grant under this section to carry out a pro-
9	gram shall submit an annual report to the Secretary re-
10	garding the progress of such program in addressing the
11	purposes of this Act. Such report shall include, at a min-
12	imum, a description of—
13	(1) actual service delivery provided under the
14	grant including—
15	(A) program characteristics including de-
16	scriptive information on the service model used
17	and actual program performance;
18	(B) provider characteristics including staff
19	qualifications, work experience, and demo-
20	graphic characteristics;
21	(C) recipient characteristics including
22	number, demographic characteristics, and fam-
23	ily retention; and
24	(D) an estimate of annual program imple-
25	mentation costs:

1	(2) recipient outcomes that are consistent with
2	program goals including, where appropriate given
3	the program being evaluated—
4	(A) parental practices;
5	(B) child health and development indica-
6	tors;
7	(C) child maltreatment indicators;
8	(D) school readiness indicators; and
9	(E) links to community services;
10	(3) the research-based instruction, materials,
11	and activities being used in the activities funded
12	under the grant; and
13	(4) the effectiveness of the training and ongoing
14	professional development provided—
15	(A) to staff supported under the grant;
16	and
17	(B) to the broader early childhood commu-
18	nity.
19	(h) Supplement Not Supplant.—Grant funds
20	provided under this section shall be used to supplement,
21	and not supplant, Federal and non-Federal funds available
22	for carrying out the activities described in this section.
23	(i) Authorization of Appropriations.—There is
24	authorized to be appropriated to carry out this section

- 1 \$50,000,000 for the period of fiscal years 2008 through
- 2 2010.
- 3 SEC. 8. EVALUATION.
- 4 (a) In General.—From funds reserved under sec-
- 5 tion 5(b)(1)(A), the Secretary shall conduct an inde-
- 6 pendent evaluation of the effectiveness of this Act.
- 7 (b) Reports.—
- 8 (1) Interim report.—Not later than 2 years
- 9 after the date of enactment of this Act, the Sec-
- 10 retary shall submit an interim report on the evalua-
- tion conducted pursuant to subsection (a) to the
- 12 Committee on Health, Education, Labor, and Pen-
- sions of the Senate and the Committee on Education
- and Labor of the House of Representatives.
- 15 (2) Final Report.—Not later than 3 years
- after the date of enactment of this Act, the Sec-
- 17 retary shall submit a final report on the evaluation
- conducted pursuant to subsection (a) to the commit-
- tees described in paragraph (1).
- 20 (c) Contents.—The reports submitted under sub-
- 21 section (b) shall include information on the following:
- 22 (1) How the grant funds have expanded access
- 23 to early childhood home visitation including—

- 1 (A) demonstrating that programs funded 2 reflect the quality indicators outlined in section 3 5(f)(1); and 4 (B) documenting the service delivery indi-
 - (B) documenting the service delivery indicators, as outlined in section 5(h)(1), across all recipients receiving grants with attention to the number of families served and the level of service received.
 - (2) How the States affect outcomes consistent with program goals including, where appropriate given the program being evaluated, parenting practices, child health and development, child maltreatment, school readiness, and links to community services.
 - (3) The effectiveness of early childhood home visitation on different populations, including the extent to which variability exists in program ability to improve outcomes across programs and populations, such as families with English language learners and families with a family member in the Armed Forces.
 - (4) Descriptions of the technical assistance and training actually provided and the nature of the populations receiving this assistance.
 - (5) The effectiveness of the training and technical assistance activities funded under this Act, in-

1	cluding the effects of training and technical assist-
2	ance activities on program performance and agency-
3	level collaboration.
4	(6) Recommendations on strengthening or
5	modifying this Act.
6	SEC. 9. SUPPORTING NEW PARENTS THROUGH HOSPITAL
7	EDUCATION.
8	(a) In General.—The Secretary of Health and
9	Human Services (referred to in this section as the "Sec-
10	retary") shall develop and implement a public information
11	and educational campaign to inform the public and new
12	parents about the importance of proper care for infants
13	and children under 5 years of age, including healthy par-
14	ent-child relationships, the demands and stress associated
15	with caring for infants, positive responses to infants' chal-
16	lenging behaviors including awareness of their social, emo-
17	tional, and physical needs, awareness of the vulnerability
18	of young children to abusive practices, and the signs and
19	treatment of post-partum depression.
20	(b) Elements.—
21	(1) In General.—The campaign developed
22	under subsection (a) shall include the following ele-

ments:

- 1 (A) The dissemination of educational and 2 informational materials in print, audio, video, 3 electronic, and other media.
 - (B) The use of public service announcements and advertisements.
 - (C) The dissemination of effective child abuse prevention practices and techniques, including information about research-based home visiting programs, respite care, crisis nurseries, and parent support networks, to parents, caregivers, maternity hospitals, children's hospitals, pediatricians, child care centers, organizations providing prenatal and postnatal care, and organizations providing parenting education and support services.
 - (D) Connection to existing parental involvement programs.
 - (2) PREVENTION PRACTICES.—In carrying out paragraph (1)(C) through the campaign under subsection (a), the Secretary shall ensure that every hospital, military hospital, and birth center receiving these materials requests that each maternity patient and father of a newborn child, if available, participate in a single session parenting class, that is approved by the Secretary, on the vulnerabilities of

- their infant to abusive practices, as well as the importance of proper care for infants and young children, and the symptoms of abusive head and other injuries, and strategies for caring for infants' social, emotional, and physical needs. After participating in the class, the hospital or birth center shall request that such patient or father sign a form stating that they have participated or refused to participate in the parenting class.
 - (3) Existing programs.—The implementation and execution of the public information and educational campaign under this section should seek collaboration with and referrals to existing parental involvement programs that specialize in strengthening children's cognitive skills, early literacy skills, social or emotional and physical development and existing prenatal and early childhood home visitation programs.
 - (4) Existing state requirements.—The implementation and execution of the public information and educational campaign under this section should encourage the Secretary to work with pre-existing State requirements to ensure that no unnecessary burdens are placed on hospitals, military hospitals, and birth centers receiving educational materials.

- 1 (c) AUTHORIZATION OF APPROPRIATIONS.—There is
- 2 authorized to be appropriated such sums as may be nec-
- 3 essary to carry out this section for fiscal years 2008

4 through 2010.

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